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Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04

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P R 141820Z MAY 74
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S E C R E T SECTION 1 OF 3 USNATO 2650

E.O. 11652: GDS - 12/31/82
TAGS: MCAP, NATO
SUBJECT: AD-70 SPRING REPORT (1974)

REF: (A) AC/281-WP(74)3 (POUCHED NOTAL); (B) USNATO 2612

1. MISSION HAS INFORMALLY RECEIVED REVISED DRAFT OF CONCLUSIONS AND RECOMMENDATIONS FOR AD-70 SPRING REPORT (1974). NUMEROUS GRAMMATICAL ERRORS WILL PRESUMABLY BE CORRECTED PRIOR TO OFFICIAL PUBLICATION.

2. EWG WILL CONSIDER DRAFT DURING MAY 22 MEETING. MISSION WILL SEEK TWO ADDITIONAL AREAS FOR MINISTERIAL CONCENTRATION UNDER THE SUPPORTING PROGRAMS PARAGRAPH: (A) INTEROPERA-BILITY OF TACTICAL COMMUNICATIONS AND ACCELERATION OF NICS;

(B) CONTINUATION OF INFRASTRUCTURE PROGRAM AT SUBSTANTIAL LEVEL.

3. DRAFT IS QUOTED BELOW. REQUEST FOR GUIDANCE: WASHINGTON COMMENTS PRIOR TO MAY 22.
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AC/281-WP874)3(REVISED)

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PART IV-CONCLUSIONS

GENERAL

AS IN PREVIOUS AD 70 REPORTS WE HAVE CONCENTRATED ON THE CONVENTIONAL FORCES OF THE ALLIANCE AND THE SUPPORTING PROGRAMMES. IT SHOULD NOT BE FORGOTTEN, HOWEVER, THAT IT IS THE RELATIONSHIP BETWEEN THESE FORCES AND THE TACTICAL AND STRATEGIC NUCLEAR CAPABILITIES OF NATO WHICH PROVIDES A VALID DETERRENT.

FORCE CAPABILITIES

DURING THE TWELVE MONTHS FOLLOWING OUR LAST REPORT, THE IMPETUS OF AD 70 HAS STIMULATED A NUMBER OF MEASURES TO IMPROVE THE EFFECTIVENESS OF NATO FORCES, SPECIFICALLY THERE HAS BEEN GOOD PROGRESS, PARTICULARLY IN THE CENTRAL REGION, IN PROVIDING MODERN BATTLE TANKS AND ANTI-ARMOUR WEAPONS. MODERN TACTICAL COMBAT AIRCRAFT AND MODERN ELECTRONIC WARFARE EQUIPMENT HAVE ALSO BEEN INTRODUCED INTO CERTAIN AIR FORCES IN THE CENTRAL REGION. THE PROVISION OF AIRCRAFT SHELTERS AND THE IMPLEMENTATION OF PASSIVE AIR DEFENCE MEASURES ARE PROCEEDING IN GENERAL ON SCHEDULE. THERE HAVE BEEN SOME MAJOR IMPROVEMENTS IN UNITED STATES NAVAL FORCES COMMITTED TO NATO IN THE THE SOUTHERN REGION.

IN ADDITION PLANS AND PROGRAMMES HAVE BEEN INTRODUCED FOR CONTINUING IMPROVEMENTS WHERE NECESSARY IN ALL THE AREAS JUST MENTIONED AND ALSO FOR PROVIDING STRATEGIC AND BATTLEFIELD COMMUNICATIONS, AIR DEFENCE FOR GROUND UNITS AND ACTIVE AIR DEFENCE FOR AIRFIELDS, NBC EQUIPMENT AND FOR BRINGING WAR RESERVE STOCKS UP TO THE LEVEL OF 30 DAYS. COMBAT AIRCRAFT REPLACEMENT PROGRAMMES HAVE BEEN ESTABLISHED AND ARE OF SPECIAL SIGNIFICANCE. IN THE NORTHERN AND SOUTHERN REGIONS NAVAL CAPABILITIES ARE BEING IMPROVED THROUGH THE INTRODUCTION OF GUIDED MISSILE FAST PATROL BOATS.

AS FOR THE FUTURE, IT SHOULD BE NOTED THAT SOME 85 PERCENT

OF THE FORCE GOALS NOW ACCEPTED BY COUNTRIES AS A BASIS FOR PLANNING UP TO 1980 FOLLOW THE AD 70 RECOMMENDATIONS AND COVER PRACTICALLY ALL THE MEASURES WHICH THE MILITARY AUTHORITIES HAVE IDENTIFIED. IN ADDITION IN THIS REPORT (ANNEX A) THE MILITARY AUTHORITIES HAVE DRAWN ATTENTION TO CERTAIN MEASURES ON WHICH COUNTRIES SHOULD EITHER INITIATE ACTION OR TO WHICH ADDED EMPHASIS SHOULD BE GIVEN IN DEFENCE PROGRAMMES. THESE RELATE SPECIFICALLY TO IMPROVING CAPABILITIES IN PERIODS OF TENSION OR EARLY HOSTILITIES. THE DEFENCE PLANNING COMMITTEE IN PERMANENT SESSION HAS RECENTLY UNDERTAKEN ON BEHALF OF MINISTERS TO INTRODUCE INTO NATIONAL FORCE PLANNING THE FORCE GOALS ADDRESSED TO THEIR COUNTRIES, AND TO CONSIDER HOW THEY SHOULD BE IMPLEMENTED. THESE GOALS WILL THUS PROVIDE THE CRITERIA AGAINST WHICH EACH COUNTRY'S MILITARY CONTRIBUTION TO THE ALLIANCE WILL BE JUDGED

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DURING THE NATO DEFENCE REVIEWS OF 1974 AND 1975.

IT SHOULD BE REMEMBERED THAT THE FORCE GOALS NOW ACCEPTED WERE SCALED DOWN TO SOME EXTENT FROM THE PROPOSALS ORIGINALLY SUBMITTED BY THE MAJOR NATO COMMANDERS, IN ORDER TO BRING THEM WITHIN THE REALM OF ECONOMIC FEASIBILITY.

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INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04

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NEVERTHELESS FULL IMPLEMENTATION OF THE FORCE GOALS WILL REPRESENT A GREAT STEP FORWARD IN INTRODUCING MUCH NEEDED IMPROVEMENTS IN NATO FORCES, EVEN THOUGH A NUMBER OF WEAKNESSES WILL STILL REMAIN, FOR EXAMPLE, IN MANNING LEVELS, IN THE LACK OF ADEQUATE EW PROGRAMMES IN MANY COUNTRIES, IN DELAYS IN AIRCRAFT REPLACEMENT SCHEDULES INCLUDING THOSE FOR MARITIME AIRCRAFT, IN SHIP-BUILDING AND WEAPON PROGRAMMES, IN THE ABSENCE OF RECEPTION FACILTIEIES FOR EXTERNAL REINFORCEMENTS AND AUGMENTATION FORCES, ESPECIALLY AIRCRAFT, AND SPECIFICALLY ON THE SOUTHEASTERN FLANK IN OBSOLESCENT EQUIPMENT AND LACK OF ADEQUATE STOCKS. OF PARTICULAR SIGNIFICANCE, IS THE VIEW OF THE MILITARY AUTHORITIES THAT THE FORCES IN THE FORWARD AREA OF THE CENTRAL REGION ARE INSUFFICIENT AND TOO UNBALANCED TO DELAY AN ATTACK LONG ENOUGH FOR THE MAIN FORCES TO ESTABLISH A COHESIVE DEFENCE. THESE AND OTHER IMPORTANT WEAKNESSES HAVE BEEN RECOGNIZED BY THE MILITARY AUTHORITIES IN PREPARING THEIR ASSOCIATED RISK ASSESMENT.

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THE FORCE GOALS HAVE NOW BECOME THE INSTRUMENT FOR

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ENSURING THE IMPLEMENTATION OF THE AD 70 RECOMMENDATIONS,
AND THE ANNUAL DEFENCE REVIEW THE MACHINERY FOR MONITORING
PROGRESS IN THIS FIELD.

SPECIAL PROBLEMS OF THE SOUTHERN REGION

IN THE CASE OF TWO COUNTRIES, NAMELY GEECE AND TURKEY,,
THE PROVISION OF AN ADEQUATE DEFENCE POSTURE IN WHAT HAS NOW
BECOME ONE OF THE MOST UNSTABLE AREAS OF THE WORLD WILL CONTINUE
TO DEPEND TO A LARGE EXTENT ON EXTERNAL AID. THE FORCE GOALS
UP TO 1980 FOR THESE TWO COUNTRIES WOULD, F ACHIEVED, RECTIFY
TO A VERY GREAT EXTENT CURRENT WEAKNESSES IN THRIR FORCES
BUT AGAIN THIS WILL BE HIGHLY DEPENDENT ON THE EXTENT OF AID
RECEIVED.
MEANWHILE THE SPECIAL SUB-GROUP OF THE EXECUTIVE WORKING GROUP
WILL PROCEED WITH THE MAIN PART OF THEIR TASK, WHICH IS TO
INVESTIGATE PRACTICAL WAYS AND MEANS FOR IMPLENENTING THESE
FORCE GOALS AND DETAILED REPORTS WILL BE HAVE BEEN MADE AVAILABLE
TO NATIONAL AUTHORITIES.

SUPPORTING PROGRAMMES

THE SITUATION IN THIS FIELD IS MUCH LESS SATSIFACTORY.
IT IS CLEAR THAT NEITHER THE INFRASTRUCTURE PROGRAMME NOR
THE PROVISION OF ADEQUATE COMMUNICATIONS IS BEING BACKED BY
THE NECESSARY RESOURCES: NATO IS HUS PREVENTED FROM DERIVING
THE OPTIMUM RETURN FROM OUR INVESTMENT IN COMBAT FORCES.
NOR IS ENOUGH PROGRESS BEING MADE IN STANDARDISATION AND CO-
OPERATION IN THE RESEARCH, DEVELOPMENT AND PRODUCTION OF
ARMAMENTS. OUR FORCES ARE THUS BEING DENIED THE FULL BENEFITS
OF NEW TECHNOLOGICAL DEVELOPMENTS WHICH COULD SIGNFICANTLY
IMPROVE THEIR COMBAT EFFECTIVENESS. NATO IS ALSO CONCEDING
AN UNNECESSARY MILITARY AND ECONOMIC ADVANTAGE TO THE WARSAW
PACT FOR WHICH STANDARDISATION OF EQUIPMENT REPRESENTS ONE
OF THIR MAIN STRENGTHS. WE HAVE SELECTED FOUR SPECIFIC AREAS
FOR STANDARDISATION AND CO-OPERATION ON WHICH WE BELIEVE
MINISTERS SHOULD BE ASKED TO CONCENTRATE, WITH THE AIM
OF REACHING EARLY DECISIONS ON JOINT PROGRAMMES. THESE ARE:

- AIRBORNE EARLY WARNING, AIRCRAFT DETECTION AND TRACKING,
SECRET

AND COMMMMMUNICATIONS.

- ELECTONIC WARFARE.

- F104G REPLACEMENT AIRCRAFT.

- STANDARDISATION OF RIFLE AMMUNITION AND NEW RIFLE FOR
THE 1980S.

WE HAVE ALSO REVIEWED PROGRESS IN THE FIELD OF CIVIL

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MANAGEMENT, CIVIL PREPAREDNESS AND PUBLIC INFORMATION IN RELATION TO THE CONTRIBUTION WHICH EACH MAKES TO THE OVERALL DEFENCE EFFORT OF THE ALLIANCE. OUR VIEWS ARE GIVEN IN THE RELEVANT PARAGRAPHS OF THIS PAPER.

BASIC ISSUES

IN THE COURSE OF OUR REVIEW WE HAVE DEVOTED SPECIAL ATTENTION TO THOSE AREAS OF ALLIANCE DEFENCE IDENTIFIED AS "BASIC ISSUES" AT THE MINISTERIAL MEETING OF 7TH MAY, 1973.

A. AIRCRAFT PROTECTION

THE EXISTING ACE PROGRAMME FOR THE SPROTECTION OF 70 PERCENT OF ALL ASSIGNED AND EARMARKED NATO COMBAT AIRCRAFT, WITH THE EXCEPTION OF THE UNITED STATES RAPID REACTION FORCES, WILL BE, VIRTUALLY, COMPLETED BY THE END OF NEXT YEAR, WITH FULL COMPLETION BY 1976. THE MAJOR OUTSTANDING PROBLEMS WHICH SHOULD NOW BE ADDRESSED INCLUDE THE LEVELS OF PROTECTION TO BE ACCORDED TO AIRBASES IN THE UNITED KINGDOM (FOR UK AND US AIRCRAFT) AND THE NEED FOR FIRM DECISIONS ON THE BASING AND SUBSEQUENT PROTECTION PROGRAMME (INCLUDING THE FINANCIAL ASPECTS) OF THE 258 UNITED STATES RAPID REACTION AIRCRAFT. THERE IS ALSO THE NEED TO MOVE PLANNING FORWARD FOR THE RECEPTION AND BASING OF THE 800 OR MORE UNITED STATES NATIONAL AIRCRAFT AVAILABLE TO REINFORCE ACE BY M PLUS 30.

ANOTHER DEFICIENCY IN THIS AREA IS THE PROVISION OF ADEQUATE NIGHT ALL-WEATHER ACTIVE AIR DEFENCES FOR NATO AIRBASES IN EUROPE. THIS WILL REMAIN EVEN IF THE FORCE GOALS ARE MET IN FULL.

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B. ANTI-ARMOUR

IN THE CENTRAL AND NORTHERN REGIONS AND IN ITALY PROGRAMMES FOR THE REPLACEMENT OF MAIN BATTLE TANKS WITH MORE MODERN TYPES ARE WILL UNDERWAY. MOREOVER ALL COUNTRIES HAVE NEW ESTABLISHED PROGRAMMES FOR THE INTRODUCTION OF MODERN ANTI-TANK MISSILE SYSTEMS, BUT IN MANY CASES ON ONLY A LIMITED SCALE. THE QUESTION OF THE APPROPRIATE DENSITY OF THESE WEAPONS IN COMBAT UNITS NEEDS CONTINUED ATTENTION; THIS IS ALSO THE CASE FOR NATIONAL ASSESSMENT OF THE OPTIMUM MIX OF AIR DELIVERED ANTI-ARMOUR WEAPONS. MODERATE PROGRESS IS REPORTED IN OTHER SPHERES SUCH AS BARRIERS, HELICOPTERS IN THE ATTACK ROLE, AND ARTILERY PROGRAMMES.

C. WAR RESERVE STOCKS

MOST COUNTTRIES HAVE PLANS TO REACH 30 DAYS STOCK LEVELS BY 1978 AND SOME MUCH SOONER. IT IS ONLY IN THE SOUTHERN REGION WHERE LEVELS ARE AT THE MOMENT CRITICAL AND CALL FOR

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SPECIAL ATTENTION. WORK SPECIFICALLY TO IDENTIFY CRITICAL
EFICIENCIES IN MORE DETAIL CONTINUES; IN ADDITION IT IS
HOPED THAT ACE WILL SHORTLY BE IN A POSITION TO PROVIDE
NEW STANDARDS FOR SELECTED HIGH COST, HIGH DENSITY, MODERN
MUNITIONS. SOME PROGRESS IS REPORTED INSTOCKAGE ARRANGEMENTS
WITH THE INCLUSION OF 14 FORWARD STORAGE SITES IN THE INFRASTRUCTURE
SLICE XXV.

D. FURTHER ISSUES

WE HAVE INCLUDED IN OUR REPORT STATUS REPORTS ON THREE
FURTHER BASIC ISSUES, E.G. ELECTRONIC WARFARE, MOBILE AIR
DEFENCE SYSTEMS AND AIR DELIEVERED MUNITIONS. THE IMPORTANCE
OF THESE WAS UNDERLINED IN THE RECENT MIDDLE EAST CONFLICT.
WE HOPE TO COVER THESE MORE FULLY IN OUR NEXT REPORT.

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FINANCIAL AND ECONOMIC CONSIDERATIONS

THE QUESTION OF THE RESOURCES LIKELY TO BE AVALABLE
FOR DEFENCE OVER THE CURRENT PLANNING PERIOD HAS BEEN STUDIED
IN DEPTH DURING THE ESTABLISHMENT OF FORCE GOALS. IT SEEMS
UNLIKELY THAT ALL COUNTRIES WILL BE ABLE TO COMPLY WITH THE
UNDERTAKING TO "DEVOTE A STABLE AND POSSIBLY INCREASING PROPORTION
OF THEIR INCREASING NATIONAL WEALTH TO DEFENCE". THIS IS
LIKELY TO DEMAND INCREASING ATTENTION TO THE OPTIMUM ALLOCATION
OF RESOURCES AND THE ENFORCEMENT OF PRIORITIES.

IN THIS CONTEXT WE BELIEVE THAT IT IS NECESSARY IN THE
INTERESTS OF NATIONAL DEFENCE PLANNING TO DETERMINE WHERE
RESOURCES ARE NOW BEING ALLOCATED IN SUPPORT OF VARIOUS FUNCTIONS

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OF DEFENCE IN THE DIFFERENT REGIONS. OUR ATTEMPTS TO PROVIDE
A BREAKDOWN OF DEFENCE EXPENDITURES IN THIS WAY HAVE NOT SO
FAR BEEN ENTIRELY SUCCESSFUL; WE FEEL HOWEVER THAT THE ATTEMPT
SHOULD CONTINUE.

SUMMARY

SECRET

NATO STRATEGY IS BUILT AROUND THE CONCEPT OF DETERRENCE.
THISDEMANDS CONVENTIONAL FORCES CAPABLE OF SUSTAINING A SUBSTANTIAL
RESISTANCE TO AGGRESSION TO COMPLEMENT THE TACTICAL AND
STRATEGIC NUCLEAR CAPABILITIES OF THE ALLIANCE. THE WEAKNESSES
IN THE PRESENT AND PLANNED CONVENTIONAL POSTURE OF THE ALLIANCE
HAVE BEEN IDENTIFIED IN SUCCESSIVE AD 70 STUDIES; THE MEASURES
TO REMEDY THESE WEAKNESSES ARE NOW CONTAINED IN THE FORCE
GOALS ACCEPTED BY EACH COUNTRY. THE NEED NOWIS FOR EACH COUNTRY
TO ALLOCATE THE RESOURCES NEEDED FOR THE IMPLEMENTATION OF
THES GOALS, AND FOR THE DEFENCE PROGRAMMES WHICH ARE NEEDED
TO SUPPORT THEM. IF THESE RESOURCES ARE NOT MADE AVAILABLE,
THE SECURITY OF THE ALLIANCE WILL BECOME PROGRESSIVELY AT RISK.
MOREOVER THE OPTIMUM USE OF THE RESOURCES AVAILABLE WILL NOT
BE POSSIBLE WITHOUT MUCH GREEATER USE OF COMMON FUNDING.

CO-OPERATIVE EFFORT AND STANDARDISATION IN THE FIELD OF DEFENCE.

PART V- RECOMMENDATIONS

WE RECOMMEND THAT MINISTERS:

(A) TAKE NOTE OF THIS REPORT;

(B) ENDORSE THE CONCLUSIONS SET OUT IN PART IV.
END TEXT. RUMSFELD

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